§ 12.82

- (b) The person making a submission shall serve copies of it on the other participants. Submissions of documentary data and information are not required to be served on each participant, but any accompanying transmittal letter, pleading, summary, statement of position, certification under paragraph (d) of this section, or similar document must be served on each participant.
- (c) Service is accomplished by mailing a submission to the address shown in the notice of participation or by personal delivery.
- (d) All submissions are to be accompanied by a certificate of service, or a statement that service is not required.
- (e) No written submission or other portion of the administrative record may be held in confidence, except as provided in §12.105.

§ 12.82 Petition to participate in forma pauperis.

- (a) A participant who believes that compliance with the filing and service requirements of this section constitutes an unreasonable financial burden may submit to the Commissioner a petition to participate in forma pauperis.
- (b) The petition will be in the form specified in §10.30 except that the heading will be "Request to Participate in Forma Pauperis, Docket No. ___." Filing and service requirements for the petition are described in paragraph (c) of this section, whether or not the petition is granted. The petition must demonstrate that either: (1) The person is indigent and a strong public interest justifies participation, or (2) the person's participation is in the public interest because it can be considered of primary benefit to the general public.
- (c) The Commissioner may grant or deny the petition. If the petition is granted, the participant need file only one copy of each submission with the Division of Dockets Management. The Division of Dockets Management will make sufficient additional copies for the administrative record, and serve a copy on each other participant.

§ 12.83 Advisory opinions.

Before or during a hearing, a person may, under §10.85, request the Commissioner for an advisory opinion on

whether any regulation or order under consideration in the proceeding applies to a specific situation.

§ 12.85 Disclosure of data and information by the participants.

- (a) Before the notice of hearing is published under §12.35, the director of the center responsible for the matters involved in the hearing shall submit the following to the Division of Dockets Management:
- (1) The relevant portions of the administrative record of the proceeding. Portions of the administrative record not relevant to the issues in the hearing are not part of the administrative record.
- (2) All documents in the director's files containing factual information, whether favorable or unfavorable to the director's position, which relate to the issues involved in the hearing. Files means the principal files in the center in which documents relating to the issues in the hearing are ordinarily kept, e.g., the food additive master file and the food additive petition in the case of issues concerning a food additive, or the new drug application in the case of issues concerning a new drug. Internal memoranda reflecting the deliberative process, and attorney work product and material prepared specifically for use in connection with the hearing, are not required to be submitted.
- (3) All other documentary data and information relied upon.
- (4) A narrative position statement on the factual issues in the notice of hearing and the type of supporting evidence the director intends to introduce.
- (5) A signed statement that, to the director's best knowledge and belief, the submission complies with this section.
- (b) Within 60 days of the publication of the notice of hearing or, if no participant will be prejudiced, within another period of time set by the presiding officer, each participant shall submit to the Division of Dockets Management all data and information specified in paragraph (a)(2) through (5) of this section, and any objections that the administrative record filed under paragraph (a)(1) of this section is incomplete. With respect to the data and